1. Call to Order
2. Roll Call
3. Determination of a Quorum
4. Approval of Agenda
5. Citizens to Be Heard
6. New Business
7. Old Business
   A. Approval of Reimbursement of Employee Health Insurance Deduction Overage in an amount not to exceed $35,000
   B. Response letter from John Cullerton, Senate President, regarding the Temporary and Corporate Income tax increase that will expire January 1, 2015
8. Standing Committee Reports
   A. Finance Committee
      1. Approve claims in an amount not to exceed $1,311,026.26 and in an amount not to exceed $35,597.80
      2. Approve General Fund Transfer to Public Safety Capital Improvement Fund in an amount not to exceed $2,000,000
      3. Approval of recommendation of FY 2014-2015 Budgets and Appropriations in an amount not to exceed $70,775,000
      4. Approve total transfer of $15,000 in FY 2014 from Animal Control Fund to Animal Control Building Fund
      5. Authorize deposit of funds from recent fundraiser in the amount of $1,610 into Animal Control Building Fund
   B. Highway
      1. Approval of Local Agency Agreement for Federal Participation appropriating $4.5 million local funds and $2.5 million federal funds for the improvement of Eldamain Road from Menards Distribution Center to Galena Road
      2. Approval of Resolution appropriating $4.5 million from the Transportation Sales Tax Fund to improve Eldamain Road from Menards Distribution Center to Galena Road
9. Other Business
10. Chairman’s Report
11. Executive Session
12. Citizens to be Heard
13. Questions from the Press
14. Adjournment
October 31, 2014

John Shaw  
Kendall County Board Chairman  
111 W. Fox St.  
Yorkville, IL 60560-1498

Dear Mr. Shaw,

Thank you for your recent letter regarding the temporary personal and corporate income tax increase that will expire Jan. 1, 2015. I read the county board's resolution with interest and appreciate your board’s concern for state tax policy. Please keep in mind that Illinois’ current individual income tax rate is lower than the top individual income tax rates of states that surround us. Illinois’ current corporate income tax rate is slightly higher than Kentucky and Missouri, but significantly lower at 7 percent than Iowa’s 12 percent tax.

The Illinois legislature’s economic forecasting agency estimates that through fiscal year 2015, the value of the higher rates approved in January 2011 is approximately $31.6 billion. Since 2011, the state has used that revenue to pay down approximately $3.6 billion in old bills, pay off and pay down $8 billion in bonds issued to make pension payments during the worst of the recession and make more than $21 billion in payments to the state’s pension systems, including $12.1 billion to support pensions earned by teachers who reside and work in schools in your county.

That agency estimates that the drop in rates Jan. 1, 2015, creates a $2.8 billion revenue loss in the current fiscal year and a $6.1 billion loss in FY16, when the revised rates are implemented for a full year. State government faces spending pressures you would understand, such as rising group health insurance costs, pension costs and costs associated with employee contracts. What state government also faces is covering costs associated with entitlement programs such as those that provide seniors with assistance to help them stay in their homes, or costs associated with the school aid formula that already requires school districts to lean too heavily on property tax payers for support. It’s these programs that are sacrificed when revenues of this size are lost.

Absent additional revenues to meet the state’s obligations, under consideration are budget balancing ideas such as those most recently floated in the Illinois Senate Republican Caucus’ Reality Check: A plan for reality-based budgeting, including “eliminating stipends for local
officials’ salaries for Treasurers, Assessors, Sheriffs, Coroners and Auditors" (p. 15), and reducing the amount of tax receipts transferred to local units of government through state tax receipts to the tune of $300 million (p. 16). I understand that Kendall County received $2.8 million in fiscal year 2014 through the Local Government Distributive Fund, and while I’m sure the loss of those dollars would place downward pressure on your county budget, limiting or even eliminating local government revenue sharing may be a strategy state policymakers will need to pursue in order to make up for such large revenue losses beginning in this fiscal year. However, I am sure that the drop in tax rates will, as you suggest, not have a detrimental effect, and you can make up for those losses through robust economic growth.

I would welcome any further thoughts you have on the matter.

Sincerely,

John J. Cullerton
Senate President

Cc: Honorable Governor Patrick Quinn
    Senate Minority Leader Christine Radogno
    House Speaker Michael J. Madigan
    House Minority Leader Jim Durkin
    Senator James Oberweis
    Senator Linda Holmes
    Senator Jennifer Bertino-Tarrant
    Senator Sue Rezin
    Representative John Anthony
    Representative Kay Hatcher
    Representative Tom Cross
    Representative Stephanie Kifowit
This Agreement is made and entered into between the above local agency hereinafter referred to as the "LA" and the state of Illinois, acting by and through its Department of Transportation, hereinafter referred to as "STATE". The STATE and LA jointly propose to improve the designated location as described below. The improvement shall be constructed in accordance with plans prepared by, or on behalf of the LA, approved by the STATE and the STATE's policies and procedures approved and/or required by the Federal Highway Administration hereinafter referred to as "FHWA".

Location
Local Name Eldamain Road (CH 7) Route FAU 4000 Length 2.2 Mi
Termini Galena Road to Menards Dist. Center

Current Jurisdiction Kendall County TIP Number 09-08-0007 Existing Structure No

Project Description
Project consists of removal of the existing two-lane bituminous pavement and replacement of a new horizontal alignment with a two-lane concrete pavement separated with an 18' grass surfaced median barrier.

Division of Cost

<table>
<thead>
<tr>
<th>Type of Work</th>
<th>STU</th>
<th>LA</th>
<th>Total</th>
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</thead>
<tbody>
<tr>
<td>Participating Construction</td>
<td>2,500,000</td>
<td>4,500,000</td>
<td>7,000,000</td>
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<tr>
<td>Non-Participating Construction</td>
<td></td>
<td></td>
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<tr>
<td>Preliminary Engineering</td>
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<tr>
<td>Construction Engineering</td>
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<tr>
<td>Right of Way</td>
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<td></td>
</tr>
<tr>
<td>Materials</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

TOTAL $2,500,000 $4,500,000 $7,000,000

*80% STU FUNDS NTE $2,500,000.00

NOTE: The costs shown in the Division of Cost table are approximate and subject to change. The final LA share is dependent on the final Federal and State participation. The actual costs will be used in the final division of cost for billing and reimbursement.

If funding is not a percentage of the total, place an asterisk in the space provided for the percentage and explain above.

Local Agency Appropriation

By execution of this Agreement, the LA attests that sufficient moneys have been appropriated or reserved by resolution or ordinance to fund the LA share of project costs. A copy of the resolution or ordinance is attached as an addendum.

Method of Financing (State Contract Work)

METHOD A—Lump Sum (80% of LA Obligation)

METHOD B—____________ Monthly Payments of ______________ due by the ______________ of each successive month.

METHOD C—LA’s Share ______________ divided by estimated total cost multiplied by actual progress payment.

(See page two for details of the above methods and the financing of Day Labor and Local Contracts)
Agreement Provisions

THE LA AGREES:

(1) To acquire in its name, or in the name of the state if on the state highway system, all right-of-way necessary for this project in accordance with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, and established state policies and procedures. Prior to advertising for bids, the LA shall certify to the STATE that all requirements of Titles II and III of said Uniform Act have been satisfied. The disposition of encroachments, if any, will be cooperatively determined by representatives of the LA, and STATE and the FHWA, if required.

(2) To provide for all utility adjustments, and to regulate the use of the right-of-way of this improvement by utilities, public and private, in accordance with the current Utility Accommodation Policy for Local Agency Highway and Street Systems.

(3) To provide for surveys and the preparation of plans for the proposed improvement and engineering supervision during construction of the proposed improvement.

(4) To retain jurisdiction of the completed improvement unless specified otherwise by addendum (addendum should be accompanied by a location map). If the improvement location is currently under road district jurisdiction, an addendum is required.

(5) To maintain or cause to be maintained, in a manner satisfactory to the STATE and FHWA, the completed improvement, or that portion of the completed improvement within its jurisdiction as established by addendum referred to in item 4 above.

(6) To comply with all applicable Executive Orders and Federal Highway Acts pursuant to the Equal Employment Opportunity and Nondiscrimination Regulations required by the U.S. Department of Transportation.

(7) To maintain, for a minimum of 3 years after the completion of the contract, adequate books, records and supporting documents to verify the amounts, recipients and uses of all disbursements of funds passing in conjunction with the contract; the contract and all books, records and supporting documents related to the contract shall be available for review and audit by the Auditor General and the department; and the LA agrees to cooperate fully with any audit conducted by the Auditor General and the department; and to provide full access to all relevant materials. Failure to maintain the books, records and supporting documents required by this section shall establish a presumption in favor of the STATE for the recovery of any funds paid by the STATE under the contract for which adequate books, records and supporting documentation are not available to support their purported disbursement.

(8) To provide if required, for the improvement of any railroad-highway grade crossing and rail crossing protection within the limits of the proposed improvement.

(9) To comply with Federal requirements or possibly lose (partial or total) Federal participation as determined by the FHWA.

(10) (State Contracts Only) That the method of payment designated on page one will be as follows:

Method A - Lump Sum Payment. Upon award of the contract for this improvement, the LA will pay to the STATE within thirty (30) calendar days of billing, in lump sum, an amount equal to 80% of the LA's estimated obligation incurred under this Agreement. The LA will pay to the STATE the remainder of the LA's obligation (including any nonparticipating costs) within thirty (30) calendar days of billing in a lump sum, upon completion of the project based upon final costs.

Method B - Monthly Payments. Upon award of the contract for this improvement, the LA will pay to the STATE, a specified amount each month for an estimated period of months, or until 80% of the LA's estimated obligation under the provisions of the Agreement has been paid, and will pay to the STATE the remainder of the LA's obligation (including any nonparticipating costs) in a lump sum, upon completion of the project based upon final costs.

Method C - Progress Payments. Upon receipt of the contractor's first and subsequent progressive bills for this improvement, the LA will pay to the STATE within thirty (30) calendar days of receipt, an amount equal to the LA's share of the construction cost divided by the estimated total cost, multiplied by the actual payment (appropriately adjusted for nonparticipating costs) made to the contractor until the entire obligation incurred under this Agreement has been paid. Failure to remit the payment(s) in a timely manner as required under Methods A, B, or C, shall allow the STATE to internally offset, reduce, or deduct the arrearage from any payment or reimbursement due or about to become due and payable from the STATE to LA on this or any other contract. The STATE, at its sole option, upon notice to the LA, may place the debt into the Illinois Comptroller's Offset System (30 ILCS 105/10.05) or take such other and further action as may be required to recover the debt.

(11) (Day Labor or Local Contracts) To provide or cause to be provided all of the initial funding, equipment, labor, material and services necessary to construct the complete project.

(12) (Preliminary Engineering) In the event that right-of-way acquisition for, or actual construction of the project for which this preliminary engineering is undertaken with Federal participation is not started by the close of the tenth fiscal year following the fiscal year in which this agreement is executed, the LA will repay the STATE any Federal funds received under the terms of this Agreement.

(13) (Right-of-Way Acquisition) In the event that the actual construction of the project on this right-of-way is not undertaken by the close of the twentieth fiscal year following the fiscal year in which this Agreement is executed, the LA will repay the STATE any Federal Funds received under the terms of this Agreement.

Printed on 11/21/2014
(14) (Railroad Related Work Only) The estimates and general layout plans for at-grade crossing improvements should be forwarded to the Rail Safety and Project Engineer, Room 204, Illinois Department of Transportation, 2300 South Dirksen Parkway, Springfield, Illinois, 62704. Approval of the estimates and general layout plans should be obtained prior to the commencement of railroad related work. All railroad related work is also subject to approval by the Illinois Commerce Commission (ICC). Final inspection for railroad related work should be coordinated through appropriate IDOT District Bureau of Local Roads and Streets office.

Plans and preemption times for signal related work that will be interconnected with traffic signals shall be submitted to the ICC for review and approval prior to the commencement of work. Signal related work involving interconnects with state maintained traffic signals should also be coordinated with the IDOT's District Bureau of Operations.

The LA is responsible for the payment of the railroad related expenses in accordance with the LA/railroad agreement prior to requesting reimbursement from IDOT. Requests for reimbursement should be sent to the appropriate IDOT District Bureau of Local Roads and Streets office.

Engineer's Payment Estimates in accordance with the Division of Cost on page one.

(15) And certifies to the best of its knowledge and belief its officials:

(a) are not presently debarred, suspended, proposed for debarment, declared ineligible or voluntarily excluded from covered transactions by any Federal department or agency;

(b) have not within a three-year period preceding this Agreement been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements receiving stolen property;

(c) are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, local) with commission of any of the offenses enumerated in item (b) of this certification; and

(d) have not within a three-year period preceding the Agreement had one or more public transactions (Federal, State, local) terminated for cause or default.

(16) To include the certifications, listed in item 15 above and all other certifications required by State statutes, in every contract, including procurement of materials and leases of equipment.

(17) (State Contracts) That execution of this agreement constitutes the LA's concurrence in the award of the construction contract to the responsible low bidder as determined by the STATE.

(18) That for agreements exceeding $100,000 in federal funds, execution of this Agreement constitutes the LA's certification that:

(a) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress or any employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any cooperative agreement, and the extension, continuation, renewal, amendment or modification of any Federal contract, grant, loan or cooperative agreement;

(b) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress or an employee of a Member of Congress, in connection with this Federal contract, grant, loan or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying", in accordance with its instructions;

(c) The LA shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants and contracts under grants, loans and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

(19) To regulate parking and traffic in accordance with the approved project report.

(20) To regulate encroachments on public right-of-way in accordance with current Illinois Compiled Statutes.

(21) To regulate the discharge of sanitary sewage into any storm water drainage system constructed with this improvement in accordance with current Illinois Compiled Statutes.

(22) That the LA may invoice the STATE monthly for the FHWA and/or STATE share of the costs incurred for this phase of the improvement. The LA will submit supporting documentation with each request for reimbursement from the STATE. Supporting documentation is defined as verification of payment, certified time sheets, vendor invoices, vendor receipts, and other documentation supporting the requested reimbursement amount.

(23) To complete this phase of the project within three years from the date this agreement is approved by the STATE if this portion of the project described in the Project Description does not exceed $1,000,000 (five years if the project costs exceed $1,000,000).

(24) Upon completion of this phase of the improvement, the LA will submit to the STATE a complete and detailed final invoice with all applicable supporting documentation of all incurred costs, less previous payments, no later than one year from the date of completion of this phase of the improvement. If a final invoice is not received within one year of completion of this phase of the improvement, the most recent invoice may be considered the final invoice and the obligation of the funds closed.
(25) (Single Audit Requirements) That if the LA expends $500,000 or more a year in federal financial assistance they shall have an audit made in accordance with the Office of Management and Budget (OMB) Circular No. A-133. LA's that expend less than $500,000 a year shall be exempt from compliance. A copy of the audit report must be submitted to the STATE (Office of Finance and Administration, Audit Coordination Section, 2300 South Dirksen Parkway, Springfield, Illinois, 62764), within 30 days after the completion of the audit, but no later than one year after the end of the LA's fiscal year. The CFDA number for all highway planning and construction activities is 20.205.

(26) That the LA is required to register with the System for Award Management or SAM (formerly Central Contractor Registration (CCR)), which is a web-enabled government-wide application that collects, validates, stores, and disseminates business information about the federal government's trading partners in support of the contract award and the electronic payment processes. To register or renew, please use the following website: https://www.sam.gov/portal/public/SAM/

THE STATE AGREES:

(1) To provide such guidance, assistance and supervision and to monitor and perform audits to the extent necessary to assure validity of the LA's certification of compliance with Titles II and III requirements.

(2) (State Contracts) To receive bids for the construction of the proposed improvement when the plans have been approved by the STATE (and FHWA, if required) and to award a contract for construction of the proposed improvement, after receipt of a satisfactory bid.

(3) (Day Labor) To authorize the LA to proceed with the construction of the improvement when Agreed Unit Prices are approved and to reimburse the LA for that portion of the cost payable from Federal and/or State funds based on the Agreed Unit Prices and Engineer's Payment Estimates in accordance with the Division of Cost on page one.

(4) (Local Contracts) That for agreements with Federal and/or State funds in engineering, right-of-way, utility work and/or construction work:
   (a) To reimburse the LA for the Federal and/or State share on the basis of periodic billings, provided said billings contain sufficient cost information and show evidence of payment by the LA;
   (b) To provide independent assurance sampling, to furnish off-site material inspection and testing at sources normally visited by STATE inspectors of steel, cement, aggregate, structural steel and other materials customarily tested by the STATE.

IT IS MUTUALLY AGREED:

(1) Construction of the project will utilize domestic steel as required by Section 106.01 of the current edition of the Standard Specifications for Road and Bridge Construction.

(2) That this Agreement and the covenants contained herein shall become null and void in the event that the FHWA does not approve the proposed improvement for Federal-aid participation or the contract covering the construction work contemplated herein is not awarded within three years of the date of execution of this Agreement.

(3) This Agreement shall be binding upon the parties, their successors and assigns.

(4) For contracts awarded by the LA, the LA shall not discriminate on the basis of race, color, national origin or sex in the award and performance of any USDOT – assisted contract or in the administration of its DBE program or the requirements of 49 CFR part 26. The LA shall take all necessary and reasonable steps under 49 CFR part 26 to ensure nondiscrimination in the award and administration of USDOT – assisted contracts. The LA's DBE program, as required by 49 CFR part 26 and as approved by USDOT, is incorporated by reference in this Agreement. Upon notification to the recipient of its failure to carry out its approved program, the department may impose sanctions as provided for under part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 et seq.). In the absence of a USDOT – approved LA DBE Program or on State awarded contracts, this Agreement shall be administered under the provisions of the STATE's USDOT approved Disadvantaged Business Enterprise Program.

(5) In cases where the STATE is reimbursing the LA, obligations of the STATE shall cease immediately without penalty or further payment being required if, in any fiscal year, the Illinois General Assembly or applicable Federal Funding source fails to appropriate or otherwise make available funds for the work contemplated herein.

(6) All projects for the construction of fixed works which are financed in whole or in part with funds provided by this Agreement and/or amendment shall be subject to the Prevailing Wage Act (820 ILCS 130/0.01 et seq.) unless the provisions of that Act exempt its application.
ADDENDA

Additional information and/or stipulations are hereby attached and identified below as being a part of this Agreement.

Number 1 - Location Map, Number 2 – Local Appropriation Resolution

(Insert addendum numbers and titles as applicable)

The LA further agrees, as a condition of payment, that it accepts and will comply with the applicable provisions set forth in this Agreement and all exhibits indicated above.

APPROVED

Local Agency

John A. Shaw
Name of Official (Print or Type Name)

County Board Chairman
Title (County Board Chairperson/Mayor/Village President/etc.)

(Signature) Date

The above signature certifies the agency’s TIN number is 36-600-6598 conducting business as a Governmental Entity.

DUNS Number 361779440

APPROVED

State of Illinois
Department of Transportation

By:

Erica J. Borggren, Acting Secretary Date

By:

Aaron A. Weatherholt, Deputy Director of Highways Date

By:

Omer Osman, Director of Highways/Chief Engineer Date

By:

Michael A. Forti, Chief Counsel Date

By:

Tony Small, Director of Finance and Administration Date

NOTE: If signature is by an APPOINTED official, a resolution authorizing said appointed official to execute this agreement is required.
LOCATION MAP
Eldamain Road
Section 07-00096-00-RP
Project No. M-4003(304)
Job No. C-93-102-14

Addendum No. 1
KENDALL COUNTY

Resolution No. __________

A Resolution Appropriating Funds for the Improvement of Eldamain Road

WHEREAS, the COUNTY OF KENDALL has entered into an agreement with the STATE OF ILLINOIS for the improvement of Eldamain Road (County Highway 7) from the Menards Distribution Center and northerly to Galena Road, said project being identified as Section 07-00096-00-RP, Project Number M-4003(304) and Job Number C-93-102-14; and

WHEREAS, in compliance with the aforementioned agreement, it is necessary for the COUNTY to appropriate sufficient funds to pay its share of the cost of the proposed roadway improvement.

NOW, THEREFORE BE IT RESOLVED, that there is hereby appropriated the sum of four million five hundred thousand dollars ($4,500,000) or so much thereof as may be necessary, from the Transportation Sales Tax Fund of KENDALL COUNTY to pay its share of the cost of the proposed roadway improvements as provided in the AGREEMENT.

BE IT FURTHER RESOLVED, that upon receipt of the first and subsequent progress payments made to the CONTRACTOR, the COUNTY will pay to the DEPARTMENT OF TRANSPORTATION of the STATE OF ILLINOIS from any funds allotted to the COUNTY, an amount equal to the COUNTY’S share, $4,500,000 divided by the estimated construction costs, $7,000,000, multiplied by the actual progress payment made to the CONTRACTOR until the entire obligation incurred under this agreement has been paid.

BE IT FURTHER RESOLVED, that the COUNTY agrees to pass a supplemental resolution to provide any necessary funds for its share of the cost of this improvement if the amount appropriated herein proves to be insufficient to cover said cost.

This resolution approved by the County Board of Kendall County, State of Illinois.

John A. Shaw - Kendall County Board Chairman

I, Debbie Gillette, County Clerk in and for said County, in the State aforesaid, and keeper of the records and files thereof, as provided by statute, do hereby certify the foregoing to be a true, perfect and complete copy of a resolution adopted by the Kendall County Board, at its regularly scheduled meeting in Yorkville, Illinois, on the ______ day of __________________, A.D. 2014.

Debbie Gillette – County Clerk

Addendum No. 2